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Debra Duardo, M.S.W., Ed.D., Superintendent

August 4, 2021

- TO: Business Administrators Los Angeles County School Districts Regional Occupational Centers/Programs (ROC/Ps) Charter Schools and Joint Powers Authorities (JPAs)
- FROM: Octavio Castelo, Director Business Advisory Services
- SUBJECT:2020-21 Unaudited Actuals Financial Reporting and
2021 Standardized Account Code Structure Software

The 2021 Standardized Account Code Structure (SACS) Financial Reporting Software (SACS2021ALL), the 2020-21 Charter School Unaudited Actuals Financial Report-Alternative Form, and other information that school districts need for preparing 2020-21 Unaudited Actuals and 2021-22 Interim Reports are available on the California Department of Education's (CDE) website.

www.cde.ca.gov/fg/sf/fr

The user guide and calendars are built into the software to facilitate the search for information about the software or the reporting process. Installing the software with the default settings will automatically copy the SACS Software User Guide (User Guide) and the Financial Reporting Calendar. Specific information about changes and updates can be found in the "What's New" section of the User Guide.

GENERAL INSTRUCTIONS FOR UNAUDITED ACTUALS

In compliance with Education Code (EC) Section 42100, the Los Angeles County Office of Education (County Office) requests that districts file their Board-approved 2020-21 Unaudited Actuals Financial Report to our office by September 15, 2021.

Any extension of a district's PeopleSoft year-end closing granted by the Division of School Financial Services does not imply an extension to the September 15th mandated due date to the County Office.

Please mail the unaudited actuals package to:

Los Angeles County Office of Education Business Advisory Services Attention: Ms. Lily Madrigal

The report is required in the SACS software format. Submit one hard copy of the Board-certified report with original signatures. The package should include:

- 1. Unaudited actuals data file exported from the SACS software transmitted via the Reports and Data (RAD) system. Contact Ms. Jeanne Vargas for a RAD registration form at (562) 922-6136 or at <u>Vargas Jeanne@lacoe.edu</u>.
- 2. Certification form with original signatures (Form CA). Note: Stamped or electronic signatures are not acceptable.
- 3. Technical Review Checklist (TRC) (Form TRC from SACS software).
- 4. Charter School's unaudited actual reports must be submitted for each charter school authorized by the district. Reports can be submitted via SACS or the Alternative Form.

UNAUDITED ACTUALS DATA SUBMISSION

In preparing an unaudited actuals report for submission, please ensure that the data is correctly exported as described in the software user guide. All the forms containing District's 2020-21 unaudited actuals data should be submitted in SACS format. To ensure that all technical accounting errors on the district's records are corrected in the BEST and PeopleSoft Financial System before the district's books are closed, each district is urged to run a preliminary closing "Dat-File" through the SACS software. Before the final close and preparing the final Unaudited Actuals SACS Financial Report, districts must resolve the errors and warnings reflected on the TRC. The County Office will verify, approve, certify, and transmit each district's report to the CDE by the due date. The submission of unaudited actuals financial data for 2020-21. Under EC Section 42129, the State Superintendent of Public Instruction may impose certain sanctions if a report is not submitted by the due date. The superintendent and governing board of any district that fails to file the report in a timely manner.

CHARTER SCHOOL FINANCIAL REPORTING

Charter Schools are required by EC Section 47604.33 and EC Section 42100 to submit the following reports to their authorizing agency and to the county superintendent of schools:

<u>Report</u>	Due Date (to authorizing agency and county superintendent) ¹	
Budget	On or before July 1	
First Interim	On or before December 15 (reflecting changes through October 31)	
Second Interim	On or before March 15 (reflecting changes through January 31)	
Unaudited Actuals	On or before September 15	

Authorizing districts are required by EC Section 47604.32 to ensure that each charter school under their authority complies with all reports required of charter schools by law and to monitor the fiscal solvency of each charter school. EC Section 47604(c) specifies that the school district is not liable for debts or obligations of the charter school; although failure to comply with all oversight responsibilities could result in a district losing its protection against liability for any nonprofit public benefit corporation charter school that the district authorized.

Charter Schools must submit their 2020-21 year-end financial data to the County Office through their authorizing district by September 15, 2021, either in the SACS format or in the Alternative Form as described below. Charter schools are urged to discuss the options with their authorizing district and auditors before selecting the option they will use.

The SACS funds that are available to report charter school financial data are the General Fund (Fund 01), Charter Schools Special Revenue Fund (Fund 09), and the Charter Schools Enterprise Fund (Fund 62). Charter schools using the modified accrual basis of accounting should use Fund 01. Charter schools using the accrual basis (as is typically used by not-for-profit organizations) should use Fund 62. Fund 09 is used by authorizing LEAs only to account separately for the operating activities of LEA-operated charter schools that would otherwise be reported in the authorizing LEAs general fund.

- When reporting charter school data along with the authorizing district's data, the charter school data may be reflected with the authorizing district's data in Fund 01, Fund 09, or Fund 62. Although more than one charter school may be reflected in any of the three funds, complete charter schools' data should be included in just one of the three funds.
- When reporting charter school data separately from the authorizing district's data, the charter school uses its County-District-School (CDS) code to access the SACS reports and funds to complete them on an individual basis. The authorizing agency should not duplicate this data within any fund in the district's data. Charter school data reported with the authorizing district's Fund 01 will automatically be included in the calculation of the district's reserve requirement.

¹ If the statutory due date occurs on a Saturday, Sunday or holiday, the reporting due date shall be on the following workday

• The district may provide an explanation with the Criteria and Standards Form explaining the inclusion of the charter school data. The data will also be subject to the calculation of compliance with the classroom teacher salary percentage required by EC Section 41372. However, explanations may be provided with the TRC if failure to meet the required percentages is due to the inclusion of charter school data.

Alternative Form

The Alternative Form is not contained in the SACS2021ALL software, but is instead posted on the CDE's website as a separate file at:

www.cde.ca.gov/fg/sf/fr/csalternative.asp

The Alternative Form is provided for charter schools that do not wish to report their year-end financial data in the SACS format. However, charter schools using the Alternative Form may need to provide additional information as needed so the charter school's compliance with Federal Special Education Maintenance of Effort (SEMOE) requirements can be determined.

The attached letter, dated April 5, 2004, (Attachment No. 1), and the charter school reporting excerpts from the SACS User Manual provide additional information about charter school reporting requirements. School district budgets and unaudited actuals must continue to reflect financial data from their charter schools as follows:

- Receipt and transfer for revenues for locally-funded charter schools.
- Average Daily Attendance (ADA) (Form A) Use the section at the end of Form A to separately account for charter school ADA. Please do not include charter school ADA in the K-12 ADA portion of these forms.
- In-lieu of Property Tax Transfers

REMINDERS

These supplemental forms must be completed using the SACS software and submitted with your unaudited actuals report.

Form A	Average Daily Attendance		
Form Asset	Schedule of Capital Assets		
Form CA	Unaudited Actuals Certification		
Form CEA	Current Expense Formula/Minimum Classroom Compensation Unaudited Actuals		

Form ESMOE	Every Student Succeeds Act Maintenance of Effort	
Form DEBT	Schedule of Long-Term Liabilities (formerly the J-249)	
Form GANN	Appropriation Limit Calculation	
Form ICR	Indirect Cost Rate Worksheet (formerly a component of the J-380)	
Form L	Lottery Report	
Form NCMOE	No Child Left Behind Maintenance of Effort	
Form PCR	Program Cost Report (formerly a component of the J-380)	
Form PCRAF	Schedule of Allocation Factors (formerly a component of the J-300)	
Form SEA	Special Education Revenue Allocation	
Form SEAS	SEA Form Setup (SELPA Selection)	
Form SIAA	Summary of Interfund Activities – Actuals	

Bond Interest and Redemption Fund

Please use the information on bonded indebtedness provided by the County Office to complete the Fund 51 budget forms. Actuals for 2020-21 will be provided to districts by the County Office in Informational Bulletin No. 5419, to be released early August.

Voted Indebtedness Tax Levies

If a district has tax overrides, Fund 53 must be completed and submitted with the district's approved unaudited actuals.

Joint Powers Agencies (JPAs)

EC Section 41023 specifies that any agency organized under a joint powers agreement, the parties of which consist solely of school districts and county offices of education, has the same financial reporting requirements (including auditing requirements) applicable to districts. This code section **does not** apply to JPAs formed for these purposes:

- Health and Welfare Benefits for employees
- School district property insurance
- Any liability insurance
- Workers' Compensation

ESMOE Report

Districts that do not meet the Federal maintenance-of-effort requirements, as reflected on the Every Student Succeeds (ESMOE) Report, must apply directly to the United States Department of Education for a waiver to avoid repayment of Federal Funds.

Common Errors in Unaudited Actual Submissions

The California School Accounting Manual (CSAM) serves as a comprehensive source of information and guidance for recording and reporting school district financial accounting activities. District staff are urged to closely study and follow the manual in preparing the unaudited actuals report. Information regarding downloading the CSAM 2019 Edition is available at the CDE website:

www.cde.ca.gov/fg/ac/sa/

This bulletin and its attachments are posted on the County Office website:

www.lacoe.edu/Bulletins.aspx

Use the "Search" box in the Bulletins section to locate a specific bulletin by number or keyword.

For questions regarding this bulletin, please contact Jeff Young at (562) 922-6419. For budget-related questions, districts should contact their Business Services Consultant (Attachment No. 2).

Approved: Patricia A. Smith Chief Financial Officer Business Services

JY/OC:lm Attachments



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CALIFORNIA DEPARTMENT OF EDUCATION

1430 N STREET SACRAMENTO, CA 95814-5901 JACK O'CONNELL State Superintendent of Public Instruction PHONE: 916-319-0800

April 5, 2004

Dear County and District Superintendents, County and District Chief Business Officials, and Charter School Administrators:

CHARTER SCHOOL FINANCIAL REPORTING FOR 2003–2004 AND SUBSEQUENT FISCAL YEARS

In a March 5, 2003, letter titled, "Financial Reporting for Charter Schools," the California Department of Education (CDE) informed districts, counties, and charter schools it was continuing to implement the requirements of Assembly Bill (AB) 1994, Chapter 1058, Statutes of 2002, regarding charter school financial reporting. Since that time, CDE developed regulations authorizing the standardized account code structure (SACS) as a financial reporting format available to school districts, county offices of education, joint powers agencies, and charter schools. Additionally, CDE developed regulations for an alternative format (hereinafter referred to as the Alternative Form) that may be used by those charter schools that choose not to report in the SACS format.

After a 45-day public comment period and a public hearing, the regulations and the Alternative Form for charter school reporting were approved at the September 2003 meeting of the State Board of Education (SBE). Subsequently, the Office of Administrative Law approved the regulations in November 2003, and they are now published in sections 15060, 15070, and 15071 of Title 5 (Education) of the *California Code of Regulations* (CCR). The CCR can be accessed from the Office of Administrative Law Web site at <u>http://www.oal.ca.gov</u> or <u>http://ccr.oal.ca.gov</u>. Also, the regulations and the Alternative Form are available for viewing on CDE's Web site at www.cde.ca.gov/regulations/, under School Finance. (Please note: CDE will be launching a new Web site in late April. Once the new Web site is active, the regulations and the Alternate Form will be at <u>http://www.cde.ca.gov/re/lr/rr/</u>.)

Required Charter School Financial Reporting

The submission of charter school financial data to CDE has been optional for the past two fiscal years. Now that the regulations and reporting formats required by *Education Code* sections 1628 and 42100 (as amended by AB 1994) are in place, **charter school financial reporting is required for fiscal year** Attachment No. I to: Informational Bulletin No. 5418 **2003–2004 and for subsequent fiscal years**. These year-end reports are due to each charter school's authorizing agency on or before September 15 each year. As previously mentioned, charter schools may choose to submit their financial data either in the SACS format or in the Alternative Form prescribed in the regulations. In either case, the data must be submitted to the charter school's authorizing agency, forwarded to and reviewed by the county office of education, and electronically submitted to CDE.

The specific reporting options for 2003–2004 are as follows:

- Charter school financial data can be reported in SACS, in the authorizing agency's General Fund (SACS Fund 01), Charter Schools Special Revenue Fund (SACS Fund 09), or a new Charter Schools Enterprise Fund (SACS Fund 62), which allows full accrual accounting for not-for-profit charter schools.
- Charter school financial data can be reported in SACS by the charter school, separate from the authorizing agency, by using the charter school's county-district-school (CDS) code to access the applicable forms, including the Charter Schools Enterprise Fund form.
- Charter school financial data can be reported by the charter school using the Alternative Form.

We encourage charter schools to thoroughly review the charter school financial reporting options (SACS and the Alternative Form) before choosing the format to use in submitting the 2003–2004 financial reports. We also suggest that charter schools discuss the options with their authorizing agencies and independent auditors before making a decision. To assist charter schools with this decision, here are some thoughts to consider about using SACS or the Alternative Form for financial reporting.

Using SACS

Many charter schools are already using SACS, either on their own or with the help of their authorizing agency. We encourage these charter schools to continue using SACS for a variety of reasons, including: SACS allows charter schools to take advantage of various automated software features, such as the ability to create program reports and automatically calculate an indirect cost rate; SACS allows charter schools to requests for information needed to comply with federal special education maintenance of effort compliance requirements; and SACS provides CDE, the Legislature, other state and federal agencies, and the public with the most complete and comparable financial data.

For 2003–2004 reporting, we plan to modify the SACS software to accept a charter school's data separate from the charter school's authorizing agency. We will accomplish this by modifying the "LEAID" field in the Preferences menu in the SACS software. The specific details of this modification have been included in a separate SACS software letter, but briefly this means that for those school districts and county offices whose charter schools wish to report their data separately, the extract file will have to be amended to add an additional seven digits for a school code. For local education agencies whose charter schools do not report separately, no change is required to the extract program, because CDE will automatically backfill the seven-digit school code field with zeroes. The SACS software letter referred to above is on CDE's Web site at www.cde.ca.gov/fiscal/financial/corresp.htm. On CDE's new Web site, the letter will be at http://www.cde.ca.gov/fg/ac/co/.

Although the entire SACS package may look daunting to charter schools, keep in mind that charter schools need only complete the data elements that apply to them. For instance, it is not likely that a charter school will have more than one fund, so there is no need to report data in multiple funds. Also, compared to traditional school districts, charter schools will have fewer funding sources (due to block grant funding) and fewer instructional settings, which should simplify the use of SACS for charter schools.

In addition to the SACS software changes planned for 2003–2004, we hope to build into SACS, to the extent possible, the Senate Bill 740 (Chapter 892, Statutes of 2001) nonclassroom-based funding determination form. The SACS software will automatically pull most, if not all, of the data needed to complete the form. Because of the volume of changes being made this year, however, we may not be able to add this new feature until next year.

Using the Alternative Form

The Alternative Form is an option available for charter schools to prepare their unaudited actual financial reports without using the SACS format. Because the Alternative Form is less complex than the SACS reporting format, it may be easier for charter schools to use. However, charter schools using the Alternative Form may need to separately provide additional information, such as the information needed to determine a charter school's compliance with federal special education "maintenance of effort" requirements.

An indirect cost rate cannot be generated from data reported using the Alternative Form. CDE has asked the United States Department of Education (USDE) to grant the department authority to approve indirect cost rates for individual charter schools. Depending on the outcome of these negotiations with USDE, charter schools using the Alternative Form that request an indirect cost rate will need to provide CDE with additional information before a rate can be calculated. If a charter school does not request an indirect cost rate, this additional data will not be required.

The Alternative Form is currently available only for viewing and printing; however, it will soon be available in a downloadable Excel spreadsheet format that will be posted on CDE's Web site with other financial software. We expect the form will be posted on CDE's new Web site at <u>http://www.cde.ca.gov/fg/sf/</u> by the end of April.

If charter schools use the Alternative Form for financial reporting to CDE, the Excel spreadsheet version must be used, and the data must be submitted to CDE electronically, via either disk or Internet (see *Education Code* sections 1628 and 42100 and CCR Title 5 Section 15071); hard copies of the Alternative Form will not be accepted. Details about transmitting the Alternative Form to CDE will be provided with the release of the electronic version of the form.

Budgets and Interim Reporting

Beginning January 1, 2004, charter schools are required by *Education Code* Section 47604.33 (Assembly Bill 1137, Chapter 892, Statutes of 2003) to submit budgets and interim reports to their chartering agency for review. Because no particular format is required, CDE will not be developing the associated budget and interim forms. However, charter schools reporting as separate agencies in SACS will have access to existing budget and interim forms.

Charter School Accounting and Financial Reporting Guidance

In 2004–2005, CDE will be revising the *California School Accounting Manual* (CSAM) to include accounting and financial reporting guidance that is specific to charter schools. In the meantime, the latest edition of CSAM provides a wealth of information about school district accounting and financial reporting, much of which is applicable to charter schools. Both the CSAM and information about SACS are available on CDE's Web site at www.cde.ca.gov/fiscal/sacs/. On CDE's new Web site, CSAM and SACS information will be located at <u>http://www.cde.ca.gov/fg/ac/</u>.

Additional Information

For more information about financial accounting and reporting, and CDE's financial reporting software, charter school personnel should first contact their authorizing district or county office of education. If additional help is needed, contact our Financial Accountability and Information Services Office by calling 916-322-1770 or by email to <u>sacsinfo@cde.ca.gov</u>.

Sincerely,

Scott Hannan, Director School Fiscal Services Division

Marta Reyes, Director Charter School Division

Last Reviewed: Thursday, February 23, 2017

LOS ANGELES COUNTY OFFICE OF EDUCATION Business Advisory Services - Fiscal Monitoring District Assignments 2021-22 Budget / LCAP Review Cycle

Abrar Alam (562) 922-6133	Vo Chan (562) 922-6226	Rick Chau (562) 922-6505
Arcadia USD	ABC USD	Azusa USD
Antelope Valley Sch. Trans Agcy.	Baldwin Park USD	Bassett USD
Antelope Valley Joint Union HSD	Culver City USD	Centinela Valley UHSD
Beverly Hills USD	El Segundo USD	El Monte City SD
El Rancho USD	Hacienda La Puente USD	Hermosa SD
Keppel Union SD	Inglewood USD	Lynwood USD
Las Virgenes USD	Long Beach USD	Manhattan Beach SD
Little Lake City SD	Norwalk-La Mirada USD	Palmdale SD
Montebello USD	Palos Verdes Peninsula USD	PINCO
Newhall SD	Pupil Transportation Co-op	Rowland
Paramount USD	Redondo Beach USD	San Gabriel USD
Walnut Valley USD	Torrance USD	Saugus Union SD
William S. Hart Union HSD		Sulphur Springs Union SD
William S. Hart Childri HSD		Sulphu Springs Onion SD
Kathy Connell (562) 922-6184	Michael Jamshidi (562) 922-6802	Demetra Moore (562) 401-5497
Castaic Union SD	Downey USD - DM	Alhambra USD
East San Gabriel Valley ROP	El Rancho USD - AA	Bellflower USD
Eastside Union SD	Garvey SD - AS	Burbank USD
Hawthorne SD	Hawthorne SD - KC	CALAPS JPA
La Cañada USD	Lennox SD-HY	Compton USD
Monrovia USD	Long Beach USD – VC	Downey USD
Mountain View SD	Lowell Joint SD to OCDE	East Whittier City SD
Pasadena USD	Montebello USD – AA	Lawndale Elementary SD
South Pasadena USD	Sulphur Springs Union SD – RC	Los Angeles USD
Westside Union SD	Whittier Union HSD MO	Santa Clarita Valley Food Services
Wilsona SD		South Whittier SD
	ALL DISTRICTS REASSIGNED	Whittier City SD
MIGI		-
Merle Ordonez (562) 940-1704	Andrew Surendranath (562) 922-6743	Hoyt Yee (562) 940-1705
El Monte Union HSD	Bellflower USD - DM	Acton-Agua Dulce USD
Glendale USD	CALAPS JPA - DM	Bonita USD
Glendora USD	Garvey SD - HY	Charter Oak USD
Gorman Joint SD	Gorman Joint SD - MO	Claremont USD
Hughes-Elizabeth Lakes SD	Hermosa Beach City SD - RC	Covina-Valley USD
Lancaster SD	Hughes-Elizabeth Lakes SD – MO	Duarte USD
Rosemead SD	Los Nietos SD - JK	Garvey SD
San Antonio ROP	Manhattan Beach USD - RC	Lennox SD
San Marino USD	Newhall SD - AA	Pomona USD
Temple City USD	Norwalk-La Mirada USD – VC	Santa Monica-Malibu USD
Tri-Cities ROP	Valle Lindo SD – JY	SCROC
Wiseburn USD	Reassigned for Budget Review	West Covina USD
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