June 25, 2019

TO: Members of the Los Angeles County Committee on School District Organization (County Committee)

FROM: Keith D. Crafton, Secretary, County Committee

SUBJECT: Cancellation of the July 3, 2019, Meeting of the County Committee

The regular meeting of the County Committee scheduled for Wednesday, July 3, 2019, has been CANCELLED. The next regular meeting of the County Committee is scheduled for Wednesday, August 7, 2019, at 9:30 a.m.

The following is an update of information and activities as of June 21, 2019.

Staff Activities

Staff is guiding districts who are in the early stages of their trustee area and trustee area voting proposals related to the CVRA.

Staff continues to post articles on the website, including recent developments related to CVRA.

Staff is assisting districts who are preparing to submit petitions related to school district organization.

Legislation Updates

Staff is monitoring recent proposals as discussed at the March meeting. (Attachment 1)

School District Organization Proposals

Updated versions of these two documents are provided for your information.

- “Summary of Los Angeles Unified School District Re-organization Proposals.” (Attachment 2)
- “Summary of Los Angeles Unified School District Re-organization Proposals.” (excluding those affecting the Los Angeles Unified School District) (Attachment 3)

If you have questions, please call me at (562) 922-6131.

KDC/AD/EH:ah
Attachments
Los Angeles County Committee on School District Organization

C/O Los Angeles County Office of Education
9300 Imperial Highway, Downey, CA 90242-2890

Attachment 1

LOS ANGELES COUNTY COMMITTEE ON SCHOOL DISTRICT ORGANIZATION (COUNTY COMMITTEE)
LEGISLATIVE REVIEW – JULY 2019

BILL NUMBER/AUTHOR:
Senate Bill 47 / Allen

INTRODUCTION DATE:
12/03/18

LAST ACTIVITY/DATE:
06/03/19 – Referred to Assembly Committee

DESCRIPTION OF BILL

This bill would require, for a state or local initiative, referendum, or recall petition that requires voter signatures and for which the circulation is paid for by a committee, as specified, that an Official Top Funders disclosure be made, either on the petition or on a separate sheet, that identifies the name of the committee, any top contributors, as defined, and the month and year during which the Official Top Funders disclosure is valid.

POTENTIAL IMPACT OF BILL ON LOS ANGELES COUNTY COMMITTEE, SCHOOL DISTRICT ORGANIZATION PROCESS AND/OR LOS ANGELES COUNTY SCHOOL DISTRICTS

This bill would likely not have a significant impact on school board recalls nor County Committee petitions, as external funders are usually not involved.

RECOMMENDED POSITION
Staff recommends the following position:

- [ ] Watch Bill should be monitored by County Committee staff, but no action taken.
- [x] Approve County Committee supports the bill’s concept, but will not actively work for passage.
- [ ] Support County Committee actively supports the bill.
- [ ] Oppose County Committee actively opposes the bill.
- [ ] Disapprove County Committee disapproves of the bill’s concept, but will not actively oppose passage.
**DESCRIPTION OF BILL**

This bill would authorize a city, county, or local educational agency to conduct an election using ranked choice voting, in which voters rank the candidates for office in order of preference, as specified.

**POTENTIAL IMPACT OF BILL ON LOS ANGELES COUNTY COMMITTEE, SCHOOL DISTRICT ORGANIZATION PROCESS AND/OR LOS ANGELES COUNTY SCHOOL DISTRICTS**

This bill could have a large impact on Los Angeles County school districts who receive a demand letter to implement trustee area voting.

**RECOMMENDED POSITION**

Staff recommends the following position:

- **Watch** Bill should be monitored by County Committee staff, but no action taken.
- **Approve** County Committee supports the bill’s concept, but will not actively work for passage.
- **Support** County Committee actively supports the bill.
- **Oppose** County Committee actively opposes the bill.
- **Disapprove** County Committee disapproves of the bill’s concept, but will not actively oppose passage.
DESCRIPTION OF BILL

This bill would prohibit any school district organization action from converting any portion of any territory of a unified school district into territory of any other type of school district.

POTENTIAL IMPACT OF BILL ON LOS ANGELES COUNTY COMMITTEE, SCHOOL DISTRICT ORGANIZATION PROCESS AND/OR LOS ANGELES COUNTY SCHOOL DISTRICTS

This bill would likely have a significant impact on territory transfer petitions between elementary and high school districts, when seeking to transfer territory out of a unified school district.

RECOMMENDED POSITION

Staff recommends the following position:

- **Watch**  Bill should be monitored by County Committee staff, but no action taken.
- **Approve**  County Committee supports the bill’s concept, but will not actively work for passage.
- **Support**  County Committee actively supports the bill.
- **Oppose**  County Committee actively opposes the bill.
- **Disapprove**  County Committee disapproves of the bill’s concept, but will not actively oppose passage.
DESCRIPTION OF BILL

This bill would specify for procedures for how cities and counties update their trustee area boundary maps after each census.

POTENTIAL IMPACT OF BILL ON LOS ANGELES COUNTY COMMITTEE, SCHOOL DISTRICT ORGANIZATION PROCESS AND/OR LOS ANGELES COUNTY SCHOOL DISTRICTS

This bill would likely not have a significant impact on school districts not under a city charter.

RECOMMENDED POSITION

Staff recommends the following position:

- **Watch**  Bill should be monitored by County Committee staff, but no action taken.
- **Approve**  County Committee supports the bill’s concept, but will not actively work for passage.
- **Support**  County Committee actively supports the bill.
- **Oppose**  County Committee actively opposes the bill.
- **Disapprove**  County Committee disapproves of the bill’s concept, but will not actively oppose passage.

AMENDMENTS REQUIRED

If staff’s recommended position is based on the need for amendments to the bill language, suggested alternative language is attached.

CORRESPONDENCE REQUIRED

If staff’s recommended position is based on the need for correspondence to the bill’s author, the Governor or other governmental officials, a draft of suggested language is attached.

Please direct all comments to Mr. Keith D. Crafton, Secretary to the County Committee at (562) 922-6131
Summary of Los Angeles Unified School District Reorganization Proposals

July 2019

The following is a summary of school district reorganization proposals affecting the Los Angeles Unified School District (USD) that were at various stages in the school district organization process as of June 21, 2019.

RECENT INQUIRIES REGARDING REORGANIZATION (within the last two years)

Formation Proposals/Last Activity Date

- Inner City USD / January 2016

Transfer of Territory Proposals/Last Activity Date

- LAUSD to Palos Verdes Peninsula USD / June 2019
Summary of Los Angeles County School District Reorganization Proposals
(Excluding those affecting the Los Angeles Unified School District)

July 2019

The following is a summary of school district reorganization proposals [exclusive of those affecting the Los Angeles Unified School District (USD)] that are at various stages in the school district reorganization process as of June 21, 2019.

PETITION TO TRANSFER TERRITORIES BETWEEN THE SULPHUR SPRINGS UNION SD AND THE SAUGUS UNION SD

On March 6, 2019, the Sulphur Springs Union School District (SD) submitted their final board resolution as part of a series of resolutions spanning the past eleven years, culminating in the formal introduction of a petition to transfer (exchange) certain parcels between Sulphur Springs Union SD and Saugus Union SD. Public hearings were held in each district on May 2, 2019, both of which are within the William S. Hart Union High School District (HSD). A feasibility study is being conducted which will be presented to the committee at a future meeting, at which time the committee may vote on the matter.

Status: Feasibility study underway
Status Date: May 16, 2019

PETITION TO IMPLEMENT TRUSTEE AREAS AND TRUSTEE AREA VOTING IN THE WHITTIER UNION HSD

On February 20, 2019, the Whittier Union HSD submitted a petition to implement trustee areas and trustee area voting within the district. The petition, in the form of a board resolution and an adopted trustee area map, was presented to the County Committee at its March 6, 2019 regular meeting. A public hearing was held April 24, 2019, in the district. A feasibility study is being conducted which will be presented to the committee at a future meeting, at which time the committee may vote on the matter.

Status: Feasibility study underway
Status Date: May 16, 2019
FORMATION—MALIBU USD (CURRENTLY LIES WITHIN THE BOUNDARIES OF THE SANTA MONICA-MALIBU USD)

On September 1, 2017, LACOE received a petition in the form of a 2015 resolution from the City of Malibu to form a separate Malibu USD from territory within the boundaries of the existing Santa Monica-Malibu USD. The petition was introduced at the November 1, 2017 regular County Committee meeting, and at least one public hearing will be scheduled. After this local agency petition was introduced, however, the City of Malibu sent a letter requesting that the County Committee postpone the scheduling of its preliminary hearing to allow the stakeholders more time to discuss further options and details regarding the petition. On February 28, 2018, however, the City of Malibu apprised the committee of their interest in pursuing the preliminary public hearing. Then, in April 2018, the City resolved to further investigate options before asking the County Committee to proceed. At its May 2, 2018 regular meeting, the County Committee voted to delay scheduling the preliminary public hearing until after getting an update on negotiations at its regularly scheduled meeting on September 5, 2018. On September 5, 2018, representatives from the City of Malibu and the Santa Monica-Malibu USD apprised the County Committee of their negotiations, and again at the March 6, 2019 meeting. On May 10, 2019, staff met with the district to ascertain the status of its ongoing study and analyses. The parties to the petition may return to the committee in the Fall to provide an update on their studies.

Status: Preliminary public hearing to be scheduled, pending negotiations
Status Date: May 16, 2019

PETITION TO TRANSFER TERRITORY FROM THE GLENDALE UNIFIED SCHOOL DISTRICT (USD) TO THE LA CANADA USD

On November 23, 2015, LACOE received a request for a petition pursuant to EC §35700, to transfer certain territory from the Glendale USD to the La Canada USD. The request was submitted by chief petitioners Ms. Nalini Lasiewicz, Mr. Thomas G. Smith, and Mr. Nick P. Karapetian. The petition was forwarded to County Counsel to determine its legal compliance regarding format and content. On January 13, 2016, County Counsel deemed the petition sufficient. Staff returned the petition to the chief petitioners on January 15, 2016.

On June 29, 2016, the chief petitioners submitted signed petitions for review. On June 30, 2016, staff conveyed the signed petitions to the Registrar-Recorder for signature verification. On July 18, 2016, staff received notice from the Registrar-Recorder that there were sufficient signatures to move the petition forward. Chief Petitioner Smith subsequently resigned from his role.
The petition was presented to the County Committee on September 7, 2016. The County Committee held two public hearings (October 26, 2016, in the La Canada USD, and November 2, 2016, in the Glendale USD). In mid-February, 2017, the two districts resumed negotiations in an attempt to find amicable solutions, but as of mid-April, were not able to resolve issues. A feasibility study was presented to the County Committee at the May 3, 2017 meeting, after which the Committee gave a preliminary approval to the proposal.

In the fall 2017, staff concluded the Request For Proposal (RFP) process, evaluated vendors, and selected an environmental consultant, for whom a contract was agreed upon. The environmental analysis concluded with the report’s comment period spanning August 30 – September 18, 2018. The California Environmental Quality Act (CEQA) Public Hearing convened on October 3, 2018, at the County Committee’s regular scheduled meeting.

The County Committee continued to review the petition. On February 20, 2019, they received a request from Dr. Kelly King, Interim Superintendent of the Glendale USD, to delay final review so that she may become familiar with the relevant issues following her recent appointment. In February 2019, staff received a request from the chief petitioners that the final review of the petition not take place at the April 3, 2019 meeting because that date falls during spring break and may impact participation by the public. In April 2019, the chief petitioners requested the June meeting date be changed due to coinciding with the school year ending, which would affect some parents from attending the meeting. Staff provided an update at the March 6, 2019 regular meeting of the County Committee, and has since then continued to receive additional materials and correspondence on the petition.

Status: County Committee conducting further review of petition and materials, may adopt CEQA findings and take final vote on petition at a future meeting, unless it deems more time needed and/or requests additional information from petitioners, districts, or staff

Status Date: May 16, 2019

PETITION TO TRANSFER TERRITORY FROM THE CENTINELA VALLEY UNION HIGH SCHOOL DISTRICT (HSD) AND LAWNDALE SD TO THE WISEBURN USD

On May 15, 2014, LACOE received a request for a petition pursuant to EC §35700, to transfer territory from the Centinela Valley Union HSD and the Lawndale SD to the Wiseburn USD. The request was submitted by chief petitioners Ms. Shavonda Webber-Christmas and Mr. Bill Magoon. The petition was forwarded to County Counsel to determine its legal compliance regarding format and content. On June 20, 2014, County Counsel deemed the petition sufficient. Staff returned the petition to the chief petitioners on June 23, 2014.
On October 15, 2014, the chief petitioners submitted signed petitions for review. On October 15, 2014, staff conveyed the signed petitions to the Registrar-Recorder for signature verification. On November 6, 2014, staff received notice from the Registrar-Recorder there were insufficient signatures to move the petition forward. Staff notified the chief petitioners, who elected to gather additional signatures. On December 4, 2014, the chief petitioners submitted additional signatures, which were submitted to the Registrar-Recorder on December 5, 2014 for signature verification. On December 22, 2014, the Registrar Recorder notified staff that the additional signatures were validated, and the petition had sufficient signatures to move forward.

The petition was presented to the County Committee on January 7, 2015. Two public hearings were held March 2, 2015, one in each of the affected districts. A feasibility study was presented on July 8, 2015, at which time the County Committee preliminarily approved the transfer, pending further collection and review of additional fiscal data, and an environmental review. Supplemental requests for information were sent to the affected districts and to the chief petitioners, with replies received from all parties. The supplemental information, and the results of a CEQA consultant’s review of the petition’s environmental impact was presented to the County Committee on May 4, 2016. Additional information brought forward on May 4, 2016, resulted in additional questions and further information gathering, after which the proposal was reexamined at the County Committee meeting on September 7, 2016. At that meeting, the proposal’s preliminary approval was affirmed, and the petition area was selected to be the voting area.

On October 5, 2016, the Lawndale SD filed a Notice of Appeal with the County Committee, and on October 18, 2016, submitted their rationale and evidence for the appeal of the County Committee’s decision. Staff has forwarded the administrative record and oral recordings of the proceedings to the California Department of Education, who will prepare the matter to go before the California State Board of Education at a future meeting.

Status: Future ballot measure preparations suspended until appeal process concludes
Status Date: November 18, 2016

**FORMATION—MALIBU USD (CURRENTLY LIES WITHIN THE BOUNDARIES OF THE SANTA MONICA-MALIBU USD)**

On July 23, 2015, LACOE received a request for a petition from chief petitioner Mr. Seth Jacobson, a community member who is a Malibu resident. Mr. Jacobson, along with two other chief petitioners, wants to form a separate Malibu USD from territory within the boundaries of the existing Santa Monica-Malibu USD. Prior to the submission of any signed petitions related to this request, the City of Malibu submitted its own petition to form a Malibu USD, which was discussed earlier in this update document.
Staff reviewed the request and forwarded a draft petition to County Counsel on July 27, 2015, for a legal compliance review regarding format and content. We received notification on July 30, 2015, from County Counsel informing us that the draft petition was legally acceptable. The petition was mailed to the chief petitioner on July 31, 2015, for circulation within the petition area. Staff is informed that signatures have been gathered, but not yet presented for signature verification, as the petitioners negotiate with the district. A joint committee appointed by both the district and the City of Malibu has released a study addressing the implications of this petition. Staff is reviewing this study.

Status: Petitioners in negotiation.
Status Date: March 18, 2016

PETITION TO INCREASE THE NUMBER OF TRUSTEES FROM FIVE TO SEVEN WITHIN THE POMONA USD

On April 8, 2015, LACOE received a request for a petition pursuant to EC §5020 to increase the number of trustees from five to seven within the Pomona USD. The request was submitted by chief petitioner Mr. John Mendoza. The petition was forwarded to County Counsel to determine its legal compliance regarding format and content. On April 27, 2015, County Counsel deemed the petition sufficient. Staff returned the petition to the chief petitioner on April 29, 2015, for circulation.

This is a separate petition, distinct from the other petitions requested by Mr. Mendoza, and requests some of the same changes within the Pomona Unified School District (the addition of two governing board members). It was submitted under EC §5020(c) and, based on the number of registered voters in the Pomona USD, requires valid signatures from at least 10% of the registered voters within the petition area. If valid and certified by the County Committee, this petition would trigger a vote within the district, before which the County Committee may hold one or more public hearings on the proposal.

Status: Petitioner is gathering signatures.
Status Date: May 26, 2015

FORMATION—ALTADENA USD (CURRENTLY LIES WITHIN THE BOUNDARIES OF THE PASADENA USD)

On January 17, 2006, LACOE received a request for a petition from chief petitioners Ms. Maurice Morse, Ms. Shirlee Smith, and Mr. Bruce Wasson, three community members who are residents of the area known as Altadena. The chief petitioners want to form an Altadena USD from territory within the boundaries of the Pasadena USD. The petition request
was returned to the chief petitioners on January 20, 2006, because it lacked an adequate description of the area pursuant to EC §35700.3.

On February 10, 2006, LACOE received a revised request for a petition. Staff reviewed the request and forwarded a draft petition to County Counsel on February 22, 2006, for a legal compliance review regarding format and content. We received notification on March 6, 2006, from County Counsel informing us that the draft petition was legally acceptable.

On March 7, 2006, staff forwarded the draft petition to the Registrar-Recorder for verification that the description of the proposed boundaries of the Altadena USD was sufficiently clear (so registered voters residing within the proposed petition area could be identified with specificity). The Registrar-Recorder confirmed that the description was sufficient on March 10, 2006.

The petition was mailed to the chief petitioners on March 14, 2006, for circulation within the petition area. The Registrar-Recorder estimated the chief petitioners must collect approximately 7,000 valid signatures to meet the criteria set forth in EC §35700(a).

On September 23, 2010, chief petitioners delivered signed petitions to LACOE. Staff submitted the petitions to the Registrar-Recorder on September 27, 2010, for signature verification. On October 22, 2010, the Registrar-Recorder notified staff there were insufficient valid signatures (less than the required 25 percent of the registered voters within the petition area). Staff notified the chief petitioners of the insufficiency, and at Mr. Wasson’s request, returned the petitions to the Registrar-Recorder for a signature audit. Staff also advised the chief petitioner regarding the collection of additional signatures. Upon notification by the Registrar-Recorder of a sufficient number of valid signatures, staff will present the petition to the County Committee at the next regular meeting.

On January 4, 2011, staff conferred with a representative from the Registrar-Recorder’s office, who informed us that no audit of petition signatures had been done yet, and they clarified the cost of signature verification. On February 15 and March 1, 2011, staff contacted the Registrar-Recorder and were informed that the signature audit had still not been done. On May 12, 2011, staff from the Registrar-Recorder’s office advised LACOE that an audit of the petition’s signatures was underway. On November 28, 2011, the chief petitioner Mr. Wasson notified LACOE of the death of one of the co-chief petitioners, Ms. Morse. Mr. Wasson stated that another chief petitioner would not be named.

In August of 2014, staff confirmed that petitioner is still interested in collecting additional signatures.

Status: Petition insufficient; chief petitioners may gather additional signatures.
Status Date: December 5, 2011
FORMATION—MALIBU USD (CURRENTLY LIES WITHIN THE BOUNDARIES OF THE SANTA MONICA-MALIBU USD)

Status: Petition in circulation.
Status Date: February 21, 2008

FORMATION—LA MIRADA USD (CURRENTLY LIES WITHIN THE BOUNDARIES OF THE NORWALK – LA MIRADA USD)

Status: Petition in circulation.
Status Date: March 20, 2007

Unification Proposals/Last Activity Date

- None

Transfer of Territory Proposals/Last Activity Date

- Azusa USD to Glendora USD/October 2016
- *Torrance USD to Palos Verdes Peninsula USD/June 2019

Formation Proposals/Last Activity Date

- Malibu USD (Santa Monica-Malibu USD)/May 2019

Trustee Areas and Governing Board Size/Last Activity Date

- East Whittier City SD / May 2019
- El Monte City SD / August 2017
- El Monte Union HSD / May 2019
- *Little Lake City SD / June 2019
- Los Nietos SD / March 2019
- *South Whittier SD / June 2019
- Torrance USD / July 2018
- Walnut USD / May 2016

* = indicates activity since last meeting

This document was prepared by staff to the County Committee.